# CERTIFICATION OF ENROLLMENT

### ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1181

67th Legislature 2022 Regular Session

Passed by the House March 7, 2022 Yeas 98 Nays 0

### Speaker of the House of Representatives

Passed by the Senate March 3, 2022 Yeas 48 Nays 0

### CERTIFICATE

I, Bernard Dean, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1181 as passed by the House of Representatives and the Senate on the dates hereon set forth.

Chief Clerk

President of the Senate

Approved

FILED

Secretary of State State of Washington

Governor of the State of Washington

#### ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1181

AS AMENDED BY THE SENATE

Passed Legislature - 2022 Regular Session

## State of Washington 67th Legislature 2022 Regular Session

**By** House Appropriations (originally sponsored by Representatives Orwall, Boehnke, Callan, Leavitt, Davis, Dolan, Valdez, Young, Riccelli, Lekanoff, Barkis, Peterson, Shewmake, Bronoske, Macri, and Morgan)

READ FIRST TIME 02/07/22.

AN ACT Relating to establishing programs and measures to prevent 1 2 suicide among veterans and military members; adding new sections to 3 chapter 43.60A RCW; adding a new section to chapter 18.130 RCW; adding a new section to chapter 43.70 RCW; adding a new section to 4 5 chapter 46.18 RCW; adding a new section to chapter 74.04 RCW; adding a new section to chapter 9.41 RCW; adding a new section to chapter 6 7 39.04 RCW; adding a new section to chapter 43.34 RCW; creating new 8 sections; providing effective dates; and providing an expiration 9 date.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

<u>NEW SECTION.</u> Sec. 1. (1) Suicide is a public health issue that affects many Washington families and communities daily. Over the last 13 10 years, Washington state has been at the forefront of suicide 14 prevention, investing more in upstream suicide prevention strategies 15 and supports with the goal of a noteworthy reduction in suicide by 16 2025.

17 (2) At the request of the governor, in 2020 Washington 18 stakeholders engaged in a national and statewide initiative to end veteran and military member suicide. This initiative culminated in a 19 new state plan to educate providers and help them address the unique 20 21 needs of veterans and military members, particularly those in

1 transition to civilian life; and to provide resources and supports 2 including improved lethal means safety training. The purpose of this 3 act is to support the implementation of that plan.

(3) Service members, veterans, and their families are at a higher 4 risk of being affected by suicide as experiences prior to enlistment, 5 6 during service, and transition from service can contribute to suicidal thoughts and behaviors. A report on post-9/11 era military 7 deaths by the United States department of veterans affairs found that 8 service members are four times more likely to die by suicide than in 9 military operations. Over 7,000 service members died in combat during 10 the global war on terror, while more than 30,000 active duty members 11 12 and veterans died by suicide. For veterans of all United States military operations, there is an average of 22 suicide deaths per day 13 across the country, with one occurring every 65 minutes. 14

15 (4) Washington is home to 544,290 veterans, 60,699 active duty 16 service members, 17,941 guard and reserve service members, and 17 2,000,000 military and veteran family members. Although veterans themselves make up only seven percent of the Washington population, 18 19 they account for 19 percent of total suicides in the state. Nearly 1,000 veterans have died by suicide in Washington state over the last 20 21 five years. More than two-thirds of veterans who died by suicide in 22 Washington used a firearm.

(5) Family members of veterans who die by suicide are at higher risk for future suicide due to the exposure of experiencing suicide loss. Research shows for every suicide that occurs, 135 people suffer from the effects either directly or indirectly, meaning veteran suicides impact a community of 2,600,000 people.

28 (6) There is no one path to suicide, but life experiences, moral 29 injury, trauma, culture, and health can play a major role in suicidal behavior. Military and veteran culture in particular includes stigma 30 31 around mental wellness and help-seeking behavior, emphasizes 32 reliability on group cohesion, and facilitates access, comfortability, and familiarity with lethal means such as firearms. 33 Additionally, a significant number of veterans do not seek care 34 within the veterans administration system. 35

36 (7) The legislature intends to address the tragedy of suicide 37 amongst veterans, military members, and their families through 38 support of professionals and community and peer organizations serving 39 veterans, cultural changes that support help-seeking behaviors, and 40 investments in education, training, prevention, and care.

<u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 43.60A
 RCW to read as follows:

3 (1) There is created in the department a suicide prevention 4 community-based services grant program. The purpose of the grant 5 program is to provide suicide prevention, peer support, and other 6 assistance to at-risk and transitioning veterans and military members 7 and their families in their communities.

(2) Subject to the availability of amounts appropriated for the 8 specific purposes provided in this section and amounts disbursed from 9 the veterans and military members suicide prevention account created 10 in section 3 of this act, the department, in consultation with the 11 12 forefront suicide prevention center, must establish a process to receive, review, process, and award grants to organizations, 13 14 including nonprofit and peer support community programs, that address veterans, military members, and their families who may be at risk of 15 16 suicide and other mental health crises. Priority should be given to 17 organizations using peer support models that use evidence-based, 18 research-based, or promising practices.

19 (3) The department shall report to the legislature annually 20 beginning July 1, 2023, on grant recipients, number of veterans and 21 military members served, and the types of services offered by grant 22 recipients.

(4) The forefront suicide prevention center shall evaluate the effectiveness of each grant program recipient providing suicide prevention and peer support services to veterans, military members, and their families who may be at risk of suicide and other mental health crises.

(5) For the purposes of this section, "forefront suicide
 prevention center" means the University of Washington's forefront
 suicide prevention center of excellence.

31 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 43.60A 32 RCW to read as follows:

(1) The veterans and military members suicide prevention account is created in the custody of the state treasurer. The account shall consist of funds appropriated by the legislature, revenues received from the prevent veteran suicide emblem under section 8 of this act, and all receipts from gifts, grants, bequests, devises, or other donations from public and private sources to support veterans and military members suicide prevention measures. Expenditures from the

account may be used only for the purposes provided in subsection (3) of this section. Only the director or the director's designee may authorize expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.

6 (2)(a) The department may request and accept nondedicated 7 contributions, grants, or gifts in cash or otherwise, and voluntary 8 donations for deposit into the account, including funds generated by 9 voluntary donations under (b) of this subsection.

(b) The department may accept, for deposit into the account, 10 11 voluntary donations from persons who are: (i) Applying for a 12 concealed pistol license or renewal of a concealed pistol license; or (ii) undergoing a background check under chapter 9.41 RCW 13 in connection with the purchase of a firearm from a firearms dealer. The 14 department shall coordinate with local law enforcement agencies, the 15 16 department of licensing, and firearms dealers licensed under chapter 17 9.41 RCW to develop a form and process for publicizing and collecting voluntary donations under this subsection. The department and the 18 19 department of licensing shall post educational information regarding the voluntary donation provisions of this section on their websites. 20

21 (3) All moneys deposited into the account must be used for 22 activities that are dedicated to the benefit of veteran and military 23 member suicide education and prevention including, but not limited (a) Expanding the department's peer corps program; and (b) 24 to: 25 providing programs, peer support, and services that assist veterans 26 and military members in addressing mental health and wellness impacts of military service, trauma, moral injury, and transition to civilian 27 life. Funds may also be used for the suicide prevention community-28 29 based services grant program established in section 2 of this act. Funds from the account may not be used to supplant existing funds 30 31 received by the department nor shall grant recipients use the funds 32 to supplant existing funding.

33 (4) For the purposes of this section the following definitions 34 apply:

(a) "Veteran" has the same meaning as provided in RCW 41.04.005and 41.04.007.

(b) "Military members" means actively serving members of thenational guard or reserves, or active duty military personnel.

39 (c) "Account" means the veterans and military members suicide 40 prevention account.

<u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 43.60A
 RCW to read as follows:

Beginning December 2022, subject to the availability of amounts appropriated for this specific purpose, the governor's challenge team and service members, veterans, and their families suicide prevention advisory committee shall report to the legislature on a biannual basis regarding implementation of the plan developed by the committee.

9 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 43.60A 10 RCW to read as follows:

11 Subject to the availability of amounts appropriated for this 12 specific purpose, the department shall:

(1) Create and maintain a database of information on nonprofit, 13 14 for-profit, city, county, state, and federal organizations, providers, and resources that address the mental health, well-being, 15 and suicide prevention of veterans, military members, and their 16 17 families. The department shall establish criteria for inclusion in the database by July 1, 2022. The department must make the database 18 accessible on its website to veterans, military members, and their 19 20 families by July 1, 2023;

(2) Provide suicide prevention education training and information
 for veterans, military members, and their families that is accessible
 through the internet; and

(3) By December 1, 2023, create, in consultation with the suicide-safer homes task force, a web-based application to be shared by state agencies and primary care providers with veterans, military members, and their families to provide applicable information and resources including but not limited to benefits, mental health resources, and lethal means safety information.

30 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 18.130 31 RCW to read as follows:

(1) Subject to the availability of amounts appropriated for this specific purpose, the department shall consult with the department of veterans affairs to create educational materials informing health care providers regulated under this chapter about the availability of the nationwide 988 phone number for individuals in crisis to connect with suicide prevention and mental health crisis counselors. The educational materials must include information about the veterans

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1 crisis line for veterans and service members, and, beginning July 1, 2 2023, information about the resources developed under section 5 of 3 this act.

4 (2) The department shall:

5 (a) Determine the health professions to which this section shall 6 apply; and

7 (b) Collaborate with the corresponding disciplining authority 8 under RCW 18.130.020 to ensure that the educational materials are 9 distributed electronically to appropriate licensed health care 10 providers when a provider renews his or her license.

11 (3) Beginning July 1, 2023, all health care providers are 12 strongly encouraged to inquire with new patients entering care 13 whether the patient is a veteran, member of the military, or a family 14 member of a veteran or member of the military. If the patient 15 responds in the affirmative, the provider is encouraged to share the 16 educational materials created under this section with the patient.

17 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 43.70 18 RCW to read as follows:

(1) Subject to the availability of amounts appropriated for this 19 20 specific purpose, a suicide-safer homes task force is established to raise public awareness and increase suicide prevention education 21 among new partners who are in key positions to help reduce suicide. 22 The task force shall be administered and staffed by the department of 23 24 veterans affairs. To the extent possible, the task force membership 25 should include representatives from geographically diverse and priority populations, including tribal populations. 26

(2) The suicide-safer homes task force shall be cochaired by the director, or the director's designee, of the department of veterans affairs and the director, or the director's designee, of the forefront suicide prevention center and also consist of the following members:

32 (a) Two representatives of suicide prevention organizations,
 33 selected by the cochairs of the task force;

34 (b) Two representatives of the firearms industry, selected by the 35 cochairs of the task force;

36 (c) Two individuals who are suicide attempt survivors or who have
 37 experienced suicide loss, selected by the cochairs of the task force;

38 (d) Two representatives of law enforcement agencies, selected by 39 the cochairs of the task force;

1 (e) One representative from the department of health; 2 (f) One representative from the department of fish and wildlife; 3 (g) One individual representing veterans; (h) One member of a Washington or federally recognized Indian 4 5 tribe; 6 (i) Two veterans; 7 (j) One representative of the national rifle association; (k) One representative of the Second Amendment foundation; 8 (1) One representative of a nonprofit organization working on gun 9 safety issues; 10 11 (m) One representative of a national firearms trade association; 12 (n) One representative of a Washington state pharmacy 13 association; and 14 (o) No more than five other interested parties, selected by the cochairs of the task force. 15 16 (3) The department of veterans affairs shall convene the initial 17 meeting of the task force. (4) The task force shall: 18 (a) Develop and prepare to disseminate online trainings on 19 suicide awareness and prevention for firearms dealers and their 20 21 employees and firearm range owners and their employees; 22 (b) Partner with medical providers, firearms dealers, firearms 23 ranges, and pharmacies to develop and distribute suicide awareness and prevention messages for posters and brochures; 24

(c) In consultation with the department of fish and wildlife, develop strategies for creating and disseminating suicide awareness and prevention information for hunting safety classes, including messages to parents that can be shared during online registration, in either follow-up email communications, or in writing, or both;

30 (d) Create a website that will be a clearinghouse for the newly 31 created suicide awareness and prevention materials developed by the 32 task force;

33 (e) Continue to support medical providers with suicide prevention 34 and awareness work through the dissemination of collateral education 35 programs;

36 (f) Allocate funding towards the purchase of lock boxes for 37 dissemination via the forefront suicide prevention center's TeleSAFER 38 program;

1 (g) Develop and direct advocacy efforts with firearms dealers to 2 pair suicide awareness and prevention training with distribution of 3 safe storage devices;

4 (h) Partner with a statewide pharmacy association to market and 5 promote medication disposal kits and safe storage devices;

6 (i) Train health care providers on suicide awareness and 7 prevention, paired with distribution of medication disposal kits and 8 safe storage devices; and

9 (j) Train local law enforcement officers on suicide awareness and 10 prevention, paired with distribution of medication disposal kits and 11 safe storage devices.

12 (5) The forefront suicide prevention center shall provide subject 13 matter expertise, technical and programmatic support, and 14 consultation and evaluation to the task force.

15 (6) Beginning December 1, 2022, the task force shall annually 16 report to the legislature on the status of its work.

17 (7) This section expires July 1, 2024.

18 <u>NEW SECTION.</u> Sec. 8. A new section is added to chapter 46.18
19 RCW to read as follows:

(1) The general public may purchase a prevent veteran suicide emblem for a prescribed fee set by the department. The emblem must be displayed on license plates in the manner described by the department, existing vehicular registration procedures, and current laws.

(2) The department, in creating the prevent veteran suicide emblem, must consult with the department of veterans affairs on the design of the emblem. The emblem must incorporate the 988 suicide prevention hotline or its successor.

(3) Revenues from the prevent veteran suicide emblem must be
 deposited into the veterans and military members suicide prevention
 account created in section 3 of this act.

32 <u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 74.04 33 RCW to read as follows:

During the application process for public assistance benefits, the department shall inquire of each applicant whether he or she has ever served in the United States military services or is a family or household member of someone who has ever served in the United States military services. If the applicant answers in the affirmative, the

department shall provide the applicant with information on how to contact the Washington department of veterans affairs to inquire as to whether the applicant may be eligible for any benefits, services, or programs offered to veterans, military members, or their families.

5 <u>NEW SECTION.</u> Sec. 10. A new section is added to chapter 9.41 6 RCW to read as follows:

7 (1) In order to better prevent suicide by veterans, military 8 members, and their families, an expansion of safe storage of firearms 9 and reduced access to lethal means in the community is encouraged.

10 (2) A dealer who provides a service of allowing a person to 11 temporarily store a firearm on the dealer's premises in a storage 12 locker, box, or container that is locked and not accessible to the 13 dealer does not thereby create a special relationship, for civil 14 liability purposes, between the dealer and the person who temporarily 15 stores the firearm on the dealer's premises.

16 <u>NEW SECTION.</u> Sec. 11. A new section is added to chapter 39.04 17 RCW to read as follows:

(1) (a) For any building, bridge, ferry, or park being constructed or replaced after July 1, 2024, as a public works project, there must be installed in appropriate locations signs displaying the 988 national suicide prevention and mental health crisis hotline.

(b) The public body as defined in RCW 39.10.210 in control of a public works project in this subsection must decide where signs under this section would be physically feasible and appropriate. The following facilities are recommended to have such signs:

(i) Bridges where suicides by jumping have occurred or are likelyto occur; and

(ii) Locations that provide services to people that have high incidence of suicide or mental health conditions that would benefit from knowing about the hotline.

31 (c) The signs must be designed to communicate that dialing 988 on 32 a telephone will connect callers to behavioral health and suicide 33 prevention services as provided in accordance with state and federal 34 laws governing the 988 number.

35 (d) If a sign is located along a state highway or the interstate 36 system, the department of transportation must approve the location 37 prior to erecting the sign, but no permit is necessary.

1 (e) Signs created under this section may not conflict with 2 provisions of the manual of uniform traffic control devices or 3 existing state laws related to placement and design of signs.

4 (2) This section does not create a private right of action by, or 5 a legal duty to, any party, and may not be used to impose liability 6 on the public body if a sign has or has not been erected on its 7 property. The state of Washington, including all of its agencies, 8 subdivisions, employees, and agents, shall not be liable in tort for 9 any violation of this section, notwithstanding any other provision of 10 law.

11 (3) The public body may accept gifts or donations to pay for the 12 creation, installation, or maintenance of signs under this section.

13 <u>NEW SECTION.</u> Sec. 12. A new section is added to chapter 43.34 14 RCW to read as follows:

15 Any memorial established on capitol campus to commemorate the 16 global war on terror must recognize service members who died in 17 Operation Iraqi Freedom, Operation Enduring Freedom, and Operation New Dawn, which are classified under the umbrella term global war on 18 terror. Any such memorial must include a component designed to 19 20 reflect on the great number of active duty service members and 21 veterans who have died by suicide after serving in these wars. The 22 design of such a memorial must serve to honor those who are lost and provide a sacred space for healing and reflection for veterans and 23 24 military families.

25 <u>NEW SECTION.</u> Sec. 13. (1) The Washington state global war on terror memorial account is created in the custody of the state 26 treasurer. The purpose of the account is to support the establishment 27 and maintenance of the memorial. The secretary of state may solicit 28 29 and accept moneys from gifts, grants, or endowments for this purpose. 30 All receipts from federal funds, gifts, or grants from the private sector, foundations, or other sources must be deposited into the 31 account. Expenditures from the account may be used only for the 32 design, siting, permitting, construction, maintenance, dedication, or 33 34 creation of educational materials related to placement of this memorial on the capital campus. Only the secretary of state, or the 35 secretary of state's designee, may authorize expenditures from the 36 37 account. The account is subject to allotment procedures under chapter 43.88 RCW, but appropriation is not required for expenditures. 38

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1 (2) The secretary of state may adopt rules governing the receipt 2 and use of these funds.

3 <u>NEW SECTION.</u> Sec. 14. Section 11 of this act takes effect July 4 1, 2024.

5 <u>NEW SECTION.</u> Sec. 15. Section 8 of this act takes effect 6 October 1, 2022.

7 <u>NEW SECTION.</u> Sec. 16. If specific funding for the purposes of 8 this act, referencing this act by bill or chapter number, is not 9 provided by June 30, 2022, in the omnibus appropriations act, this 10 act is null and void.

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